

Message Text

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12

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FM AMEMBASSY BONN

TO USMISSION BERLIN

INFO SECSTATE WASHDC 7868

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

C O N F I D E N T I A L BONN 14522

E.O. 11652: GDS

TAGS: PGOV, WB, GE, GW

SUBJECT: GENERAL BK/L ON SENAT/GDR CONTACTS

REF: BONN 14436

SUMMARY: DISCUSSION IN FULL BONN GROUP OF THEORY OF GENERAL BK/L ON SENAT/GDR CONTACTS WAS HELD OCTOBER 4. FRG REP INDICATED ACCEPTANCE OF HAVING "GENERAL GUIDELINES" BUT EXPRESSED DOUBTS ABOUT ADVISABILITY OF INCLUDING REFERENCE TO QA. AGREEMENT REACHED THAT ALLIED MISSIONS BERLIN SHOULD PRODUCE DRAFT BK/L FOR CONSIDERATION BY BONN GROUP. END SUMMARY.

1. AT OCTOBER 4 BONN GROUP MEETING REPS DISCUSSED THEORY OF POSSIBLE GENERAL BK/L ON SENAT/GDR CONTACTS. AS REPORTED REFTEL, POINT OF DISCUSSION WAS TO ELICIT FRG POSITION BEFORE REFERRING MATTER TO ALLIED MISSIONS BERLIN FOR DRAFTING. VIEWS OF THREE ALLIES WERE NOT DISCUSSED IN DETAIL BUT DIFFERING POSITIONS ON QA REFERENCE QUICKLY BECAME APPARENT.

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2. FRG REP (BLECH) SAID THE FOUR WERE OPERATING ON SAME BASIS REGARDING DESIRE TO HAVE WSB INCLUDED IN FRG AGREEMENT WITH GDR AND REGARDING "SOLUTION" TO PROBLEM OF DIRECT SENAT/GDR CONTACTS IN A "GENERAL FORMULA" ESTABLISHED BY THREE ALLIES. IN RESPONSE TO QUESTION, BLECH SAID FRG IS "CERTAINLY NOT" OPPOSED TO LAYING OUT OF GENERAL GUIDELINES FOR SUCH CONTACTS, BUT SAID HE PERSONALLY THOUGHT IT DOUBTFUL IF ALL SENAT/GDR CONTACTS COULD BE DEALT WITH UNDER THE "COMMUNICATIONS" PROVISION, AND BELIEVED IT WOULD NOT BE A GOOD THING TO OVEREXTEND THIS PROVISION. FURTHER, HE CONTINUED, A QUADRIPARTITE UMBRELLA (I.E. THE QA) COULD CAUSE PROBLEMS REGARDING SENAT/GDR CONTACTS WHERE THE EASTERN SECTOR OF BERLIN WAS NOT INVOLVED. BLECH THEN WENT INTO AN EXPOSITION OF SENAT/GDR CONTACTS, WHICH "SHOULD NOT BE CONSIDERED A KIND OF OPTION IN CASES WHERE THE FRG CANNOT MANAGE," RELATING SUCH CONTACTS TO THOSE LONG CARRIED OUT BY VARIOUS STATES AND MUNICIPALITIES OF THE GERMAN FEDERATION. FROM A PRACTICAL POSITION, HE CONTINUED, FRG ALLOWS THE FEDERAL STATES AND GERMAN CITIES TO HAVE SUCH CONTACTS AS A MEANS OF SOLVING LOCAL PROBLEMS, AND FRG DOES NOT WISH TO TREAT BERLIN DIFFERENTLY IN THIS REGARD. ANOTHER POSSIBILITY, BLECH SAID, WOULD BE FOR FURTHER, LOCAL SENAT/GDR AGREEMENTS UNDER FRAMEWORK OF OVERALL FRG/GDR AGREEMENTS, FOR EXAMPLE, COOPERATION IN ELECTRIC POWER NET IN BORDER AREAS. BLECH WONDERED IF ANYTHING COULD BE MADE OF "DOUBLE QUALITY" OF BERLIN AS BOTH A FEDERAL STATE AND A CITY, SAYING THAT SOME POSSIBILITIES MAY EXIST IN HAVING WSB DEAL, AS A CITY, WITH GDR. FRG REP EMPHASIZED AT VARIOUS POINTS DURING EXPOSITION THAT THESE IDEAS HAD NOT BEEN FULLY THOUGHT OUT AND ALL ASPECTS NOT ENTIRELY CLEAR. COMMENT: IT SEEMS THAT FRG MAY BE THINKING ABOUT POSSIBILITIES OF GREATER SENAT/GDR DEALINGS THAN BOTH BLECH HIMSELF AND HIS DEPUTY (KASTRUP) HAD EARLIER INDICATED (REFTEL AND BONN 14116). END COMMENT.

3. DURING DISCUSSION ALLIES MADE CLEAR THEIR POSITION THAT MANDATE FOR SENAT/GDR CONTACTS SHOULD NOT COME, OR APPEAR TO COME, FROM FRG, AND THAT ALLIES SAW POSSIBLE

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DANGERS IN GREAT NUMBER OF SENAT/GDR AGREEMENTS WHICH COULD BE USED TO BOLSTER ARGUMENT THAT WSB IS SEPARATE ENTITY.

4. AGREEMENT WAS REACHED BY FOUR THAT MATTER SHOULD NOW BE PASSED TO ALLIED MISSIONS BERLIN FOR DRAFTING, WITH DRAFT TO BE LATER CONSIDERED IN BONN GROUP (EMBASSY APPRECIATES EFFORTS USBER ALREADY HAS MADE ON SUBJECT).

HILLENBRAND

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